

Town Planning Committee Meeting Minutes

Monday 2 September 2024

Commenced at 7:00 PM

Council Chambers 20 Siding Avenue, Officer Victoria



Members: Cr Jack Kowarzik Mayor

Cr Graeme Moore Deputy Mayor

Cr Tammy Radford

Cr Kaye Cameron

Cr Stephanie Davies (Online Participation)

Cr Jeff Springfield

Cr Collin Ross

Cr Brett Owen (Online Participation)

Cr Carol Ryan

Officers: Michael Casey Acting General Manager Liveable Communities

Wayne Mack General Manager Customer, People and

Performance

Duncan Turner Manager Planning & Design

Peter Harris Manager Governance, Safety & Property

Meeting opened at 7pm.



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1 Opening And Prayer

I would ask those gathered to join us now for a few moments of silence as we reflect on our roles in this chamber. Please use this opportunity for reflection, Prayer or thought, to focus on our shared intention to work respectfully together for the well-being of our whole community.

2 Acknowledgements

Cardinia Shire Council acknowledges that we are on the traditional land of the Bunurong and Wurundjeri people and pay our respects to their elders past, present and emerging.

3 Apologies

Nil

4 Declaration Of Interests

There were no declared a conflict of interest.



5 Ordinary Business

T220667 PA – Use and development of a Child Care Centre – 24-26 Honeyeater Way, Pakenham VIC 3810

Responsible GM: Michael Casey **Author:** Sasha Savanovic

Recommendation

A. That Council resolve to issue a Notice of Decision to Grant a Permit for Planning Permit Application T220667 for the use and development of a Child Care Centre, in accordance with the approved plans, subject to the following conditions:

Amended plans

- 1. Before the use or development start/s, amended plans to the satisfaction of the Responsible Authority must be submitted to and approved by the Responsible Authority. When approved, the plans will be endorsed and will then form part of the permit. The plans must be drawn to scale with dimensions and one (1) electronic must be provided. The plans must be generally in accordance with the plans submitted with the application but modified to show:
 - a. Elevations for the North, East, and South and West aspects of the development, including:
 - i. Dimensions and heights of all relevant components (such as floor levels, ceiling levels, overall height, balustrade height).
 - ii. Measures to address overlooking and noise mitigation.
 - b. Modification to the acoustic fencing in north-west corner of the land to provide visibility splay for neighbouring property to the west.
 - c. Notation that the existing crossover to be removed will be reinstated with nature strip and kerb and channel.
 - d. Lighting details for the car parking area and entry path.
 - e. The column next to car space 14 to be designed in accordance with Diagram 1 of Clause 52.06 or car space/s to be widened to allow for car door opening.
 - f. A landscape plan in accordance with Condition 2.

Landscape plan

- 2. Before the development start/s, amended landscape plans to the satisfaction of the Responsible Authority must be submitted to and approved by the Responsible Authority. When approved, the plans will be endorsed and will then form part of the permit. The plans must be drawn to scale with dimensions and one (1) electronic must be provided. The plans must be generally in accordance with the plans submitted with the application but modified to show:
 - A survey (including botanical names) of all existing vegetation to be retained and/or removed.
 - b. Buildings and trees (including botanical names, trunk location, trunk diameter and canopy spread) on neighbouring properties within three metres of the boundary (or where the Tree Protection Zones of such trees fall within the subject site as calculated in accordance with Australian Standards AS4970-2009 (or its successor/equivalent)).



- c. Details of surface finishes of pathways and driveways.
- d. A planting schedule of all proposed trees, shrubs and ground covers, including botanical names, common names, pot sizes, sizes at maturity, and quantities of each plant.
- e. Landscaping and planting within all open areas of the subject site including:
 - i. Low and dense buffer planting with trees along southern and western boundaries.
 - ii. Northern and eastern street interfaces and fenced areas to include dense buffer planting with trees to soften the hard fence edge along street edges.
 - iii. Landscaped areas within the property boundary must be planted with shrub and groundcover species capable of achieving a minimum density of at least 85% coverage 12 months after planting.
- f. Any changes in response to the requirements of Condition 1.

All species selected must be to the satisfaction of the Responsible Authority and should be drought tolerant and proven hardy cultivars suitable to the local conditions. Plantings are not to impact sight lines for, or impede the movement of, vehicles or pedestrians.

Waste management plan

- 3. Before the development starts, a Waste Management Plan (WMP) must be submitted to and approved by the Responsible Authority. The WMP must include, but not limited to, the following:
 - a. That collection will only be undertaken from within the site.
 - b. How waste and recycling is to be managed and collected.
 - c. Calculations showing the amount of garbage and recycling expected to be generated.
 - d. Include a plan showing the location of the bin storage area on the site and details of screening from public view.
 - e. Details of the size of bins, frequency of collection and hours of collection.

Once approved, the Waste Management Plan will be endorsed to form part of this permit and must be implemented to the satisfaction of the Responsible Authority.

Stormwater management plan

4. Before the development starts, a stormwater management plan showing the stormwater works to the nominated point of discharge must be prepared to the satisfaction and approval of the Responsible Authority. The stormwater management plan must be prepared by a suitably qualified person and show details of the proposed stormwater works including all existing and proposed features that may have impact (e.g. Trees to be retained, crossings, services, fences, abutting buildings, existing boundary levels etc). All works must be undertaken in accordance with the approved stormwater management plan.

The stormwater works must incorporate the use of water sensitive urban design principles to improve stormwater runoff quality and which also retains on the subject land any increase in runoff as a result of the approved development. The system must be maintained to the satisfaction of the Responsible Authority.

No alterations to plans

5. The use and development as shown on the endorsed plan/s must not be altered without the written consent of the Responsible Authority.



Number of children

6. No more than eighty (80) children may be cared for on the premises at any time.

Hours of operation

- 7. The Child Care Centre may only have children present on the site on Monday to Friday between the hours of 6.30am and 7.00pm.
- 8. Except with the written consent of the Responsible Authority, the Child Care Centre may only have staff present on the site on Monday to Friday between 6.00am and 8.00pm.
- 9. Except with the written consent of the Responsible Authority, children are only permitted within the outdoor play areas on Monday to Friday between 9:00am and 6:00pm.

Prior to occupation

- 10. Prior to occupation:
 - a. All proposed areas set aside on the approved plan/s for access, circulation and car parking must be constructed with concrete, asphalt or other approved hard surfacing material, drained and the parking areas delineated to the satisfaction of the Responsible Authority. Once constructed, these areas must be maintained to the satisfaction of the Responsible Authority.
 - A commercial standard concrete vehicle crossing/s as shown on the approved plans must be constructed to the approval and satisfaction of the Responsible Authority.
 - c. Any redundant existing vehicle crossing must be removed and the nature strip and kerb and channel reinstated at the cost of the owner and to the satisfaction of the Responsible Authority.
 - d. The landscaping works shown on the endorsed plans must be carried out and completed to the satisfaction of the Responsible Authority.
 - e. The acoustic fencing as shown on the endorsed plans must be installed to the satisfaction of the Responsible Authority.
 - f. A bin storage area must be provided as shown on the endorsed plans and be screened so as not to be detrimental to the visual amenity of the neighbourhood to the satisfaction of the Responsible Authority.
 - g. All external plant and equipment must be acoustically treated or placed in soundproof housing to reduce noise to a level satisfactory to the Responsible Authority.

Amenity (construction phase)

- 11. The works associated with the construction of the development must not detrimentally affect the amenity of the area, through the:
 - a. Transport of materials, goods or commodities to or from the land;
 - b. Inappropriate storage of any works or construction materials;
 - c. Hours of construction activity;
 - d. Emission of noise, artificial light, vibration, smell, fumes, smoke, vapour, steam, soot, ash, dust, waste and storm water runoff, waste products, grit or oil;
 - e. Presence of vermin;

Or in any other way, to the satisfaction of the responsible authority.

Tree protection



12. Before the development commences, suitable tree protection barriers must be erected and maintained around the tree protection zone (TPZ) of all street trees. Once established the TPZ protection barriers must be maintained at all times and may only be moved to the amount necessary for approved works to occur within the TPZ. The movement of the TPZ barriers to allow such work shall only occur for the period that the works are being undertaken after which time the TPZ barriers must be reinstated.

Amenity (ongoing use)

- 13. Noise emissions from the land shall comply with EPA Publication 1826 Noise Limit and Assessment Protocol for the Control of Noise from Commercial, Industrial and Trade Premises and Entertainment Venues (or as amended) at all times.
- 14. The acoustic fencing must be constructed and maintained in accordance with the recommendations of the Acoustic Planning Assessment prepared by SLR Consulting Australia Pty Ltd, Document Reference: 640.30659-R01, dated March 2023 as shown on the endorsed plans to the satisfaction of the Responsible Authority.
- 15. The use and development must be managed so that the amenity of the area is not detrimentally affected, through the:
 - a. Transport of materials, goods or commodities to or from the land;
 - b. Appearance of any building, works or materials:
 - c. Emission of noise, artificial light, vibration, smell, flumes, smoke, vapour, steam, soot, ash, dust, waste water, waste products, grit or oil;
 - d. Presence of vermin
 - Or in any other way, to the satisfaction of the responsible authority.
- 16. No external sound amplification equipment or loudspeakers are to be used for the purpose of announcements, broadcasts, playing of music or similar purposes.
- 17. External lighting of the areas set aside for car parking, access lanes and driveways must be designed, baffled and located to the satisfaction of the Responsible Authority to prevent any adverse effect on adjoining land.
- 18. All external plant and equipment must be acoustically treated or placed in soundproof housing to reduce noise to a level at all times satisfactory to the Responsible Authority.
- 19. All pipes, fixtures, fittings and vents servicing any building on the subject land must be concealed in service ducts or otherwise hidden from view at all times to the satisfaction of the Responsible Authority.
- 20. The site including all buildings and works must be so ordered and maintained as not to prejudicially affect the amenity of the locality by reason of appearance to the satisfaction of the Responsible Authority.

Waste management

- 21. Provision must be made on the subject land for the storage and collection of garbage and other solid waste. This area must be graded and drained and screened from public view to the satisfaction of the Responsible Authority.
- 22. All waste must be stored effectively to prevent odours from affecting neighbouring properties.
- 23. The Waste Management Plan approved under this permit must be implemented and complied with at all times to the satisfaction of the Responsible Authority unless with the further written approval of the Responsible Authority.

Landscaping



24. The landscaping shown on the endorsed plans must be maintained to the satisfaction of the Responsible Authority and used for no other purpose. Any dead, diseased or damaged plants are to be replaced.

Earthworks

- 25. Earthworks must be undertaken in a manner that minimises soil erosion. Exposed areas of soil must be stabilised to prevent soil erosion. The time for which soil remains exposed and unestablished must be minimised to the satisfaction of the Responsible Authority.
- 26. Sediment control measures must be undertaken during construction to the satisfaction of the Responsible Authority to ensure that the development subject land is adequately managed in such a way that no mud, dirt, sand, soil, clay or stones are washed into or allowed to enter the stormwater drainage system.

Stormwater management

- 27. Stormwater must not be discharged from the subject land other than by means of an underground pipe drain discharged to an outlet in the street or to an underground pipe drain to the satisfaction of the Responsible Authority.
- 28. Stormwater works must be provided on the subject land so as to prevent overflows onto adjacent properties.

Expiry

- 29. This permit expires if
 - a. the development does not start within two (2) years after the issue of the permit; or
 - b. the development is not completed within **four (4) years** after the issue of the permit; or
 - c. the use does not start within **two (2) years** after the completion of the development; or
 - d. the use is discontinued for a period of two (2) years.

In accordance with Section 69 of the *Planning and Environment Act 1987*, an application may be submitted to the Responsible Authority for an extension of the periods referred to in this condition.

Notes:

- A Building Permit may be required before the development commences. For more information, contact Council's Building Department or a Registered Building Surveyor.
- This Planning Permit does not represent the approval of other departments of Cardinia Shire Council or other authorities.
- A Works Within a Road Reserve (WWRR) Permit must be obtained from Council prior to the commencement of any works within the road reserve.
- Unless no permit is required under the Cardinia Planning Scheme, no sign/s may be constructed or displayed without a further permit.
- Stormwater management plan:
 - Council's Development Services team can advise on satisfactory options to achieve these desired outcomes which may include the use of an infiltration or bio retention system, rainwater tanks connected for re-use and a detention system (if a storm water detention system is incorporated in the design it shall provide the same discharge as that of the pre-developed land).



The stormwater management plan must be submitted online at https://www.cardinia.vic.gov.au/info/20005/planning_and_building/1061/submit_vour_engineering_plans

AND

B. That Council authorise the Manager Planning and Design/Coordinator Statutory Planning to instruct Council's Statutory Planners and/ or Council's Solicitors on any future application for review at the Victorian Civil and Administrative Tribunal.

Attachments

- 1. T220667 PA Officer Report [**5.1.1** 21 pages]
- 2. T220667 PA Locality Map [**5.1.2** 1 page]
- 3. T220667 PA Development Plans [5.1.3 11 pages]
- 4. T220667 PA Landscape Plan [**5.1.4** 1 page]
- 5. T220667 PA Applicant Reports [**5.1.5** 72 pages]
- 6. CONFIDENTIAL REDACTED T220667 PA Copy of Objections [5.1.6 16 pages]

Application Details

APPLICATION NO.:	T220667
APPLICANT:	Christopher Vaughan Architects
LAND:	Lots 101 & 102 PS515605, 24-26 Honeyeater Way, Pakenham VIC 3810
PROPOSAL:	Use and development of a Child Care Centre
PLANNING CONTROLS:	GRZ1 - General Residential Zone - Schedule 1 DCPO1 - Development Contributions Plan Overlay - Schedule 1



NOTIFICATION & OBJECTIONS:	Application was notified via letters to adjoining/surrounding owners and occupiers and one sign on site. Seven (7) objections have been received on the following grounds: Loss of privacy; Development impact; Traffic/congestion; Noise; Parking; and Over saturation.
KEY PLANNING CONSIDERATIONS:	Appropriateness of location of use, traffic, car parking and neighbourhood character, amenity impact
REASON FOR MEETING:	Application has received 4 or more objections (7 objections)
RECOMMENDATION:	Notice of Decision to Grant a Permit

Executive Summary

The application proposes the use and development of a Child Care Centre at 24-26 Honeyeater Way, Pakenham. The proposed Child Care Centre will operate from 6:30 am to 7:30 pm Monday to Friday with capacity for 80 children. The application proposes a new two-storey building with car parking (17 car spaces), outdoor play areas, landscaping, fencing and other associated services and amenities. A new vehicle crossing to Honeyeater Way is proposed, with the existing crossovers to be removed and reinstated.

The proposal responds positively to State and local planning policies. Child care centres are an acceptable land use in a residential area if design and amenity impacts are appropriately managed. The design is responsive to the residential context in size, scale and detailed design. The built form is double storey and provides appropriate front, side and rear setbacks. An acoustic assessment was provided with the application and proposes acoustic fencing to address noise impacts. The hours of operation are also considered reasonable to ensure that offsite amenity impacts from noise are managed and avoided where possible. Overlooking is managed in accordance with planning scheme requirements.

The application was accompanied by a traffic engineering report that has been reviewed by Councils traffic engineers. The proposal is supported by Council's Traffic Engineers and the Head, Transport for Victoria (Department of Transport). It is also noted that all requirements for parking have been provided and no reduction in the number of spaces is required.

The proposed use and development is considered acceptable, subject to conditions.



Resolution

Moved Cr Carol Ryan, seconded Cr Collin Ross.

That Council refuse to grant a Planning Permit T220667 PA for the use and development of a Child Care Centre at 24-26 Honeyeater Way, Pakenham, for the following reasons:

- 1. The building scale represents an overdevelopment of the site that is disproportionate to the surrounding built form, will dominate its two streetscapes and negatively impact neighbourhood character, which is contrary to the purposes and decision guidelines of the General Residential Zone, as well as the Planning Policy Framework at Clause 15.01 (Built Environment) and 21.06-1 (Urban Design).
- 2. The proposal is contrary to Clauses 18.02-4S (Roads) and 21.05-3 (Local Roads) as the intensity of the use has potential adverse impacts from traffic on the amenity of adjoining residents, pedestrians and other road users.
- 3. The proposal is inconsistent with Clause 13.07-1S (Land use compatibility) as it creates amenity conflicts with surrounding residential uses and relies on mitigation measures such as high acoustic fencing that do not respond the residential nature of the area.

For: Cr Carol Ryan, Cr Collin Ross, Cr Graeme Moore, Cr Jeff Springfield and Cr Kaye Cameron Against: Cr Brett Owen, Cr Jack Kowarzik, Cr Stephanie Davies and Cr Tammy Radford

Carried



5.2 Use of the land for a hall and vegetation removal - Allotment 12H, Parish of Bunyip, Garfield North Road, Garfield North VIC 3814

Responsible GM: Michael Casey **Author:** Tim Heffernan

Recommendation

That Council resolve to issue a Notice of Decision to Grant a Permit for Planning Permit Application T230547 for Use of the land for a hall and native vegetation removal subject to the following conditions:

Compliance with documents approved under this permit

 At all times what the permit allows must be carried out in accordance with the requirements of any document approved under this permit to the satisfaction of the responsible authority.

Amended Plans

- 2. Before the use or development starts, plans must be approved and endorsed by the responsible authority. The plans must:
 - a. be prepared to the satisfaction of the responsible authority
 - b. be drawn to scale with dimensions
 - c. submitted in electronic form
 - d. be generally in accordance with the plans forming part of the application and identified as [TP001, revision 03, Hearn Architects dated August 2024], but amended to show the following details:
 - i. Hall building length and width dimensioned
 - ii. Directional and parking signage in accordance with conditions 8 and 9.
 - iii. Width of accessible parking space and loading area dimensioned

Layout not altered

3. The layout of the use and development must not be altered from the layout on the approved and endorsed plans without the written consent of the responsible authority.

Visual amenity

4. The exterior colour and cladding of the development must not result in any adverse visual impact on the environment of the area and all external cladding and trim of the development must be of a non-reflective nature in accordance with the endorsed plans.

Car park construction

5. Before the use is commenced, all proposed areas set aside on the approved plan/s for access, circulation and car parking as shown on the approved plans must be surfaced with crushed rock or other approved all weather surfacing material, of adequate depth, drained and the parking areas delineated to the satisfaction of the Responsible Authority.



- Once constructed, the area must be maintained to the satisfaction of the Responsible Authority.
- 6. The dimensions and layout of the proposed car park must comply with the requirements of Clause 52.06 of the Cardinia Planning Scheme.
- 7. The surface of the DDA space should not exceed a grade of 1:40 in all directions as per AS2890.6

Parking and direction signage

- 8. Before the use commences, signs to the satisfaction of the Responsible Authority must be provided directing drivers to the areas set aside for car parking and must be located and maintained to the satisfaction of the Responsible Authority. The area of each sign must not exceed 0.3 square metres. Car parking signage must be placed at the respective ends of car spaces 3, 10, 11, 15 16 and 36.
- 9. Before the use commences, directional signs, not more than 0.3 m² in area, must be provided at access points to clearly indicate the direction of traffic movement and location of parking areas. One directional sign is to be positioned where the gravel track diverges.

Stormwater management

- 10. Sediment control measures must be undertaken during construction to the satisfaction of the Responsible Authority to ensure that the development subject land is adequately managed in such a way that no mud, dirt, sand, soil, clay or stones are washed into or allowed to enter the stormwater drainage system.
- 11. All stormwater must be conveyed by means of drains to satisfactory points or areas of discharge approved by the Responsible Authority, so that it will have no detrimental effect on the environment or adjoining property owners.
- 12. Before the development starts, a stormwater management plan showing the stormwater works to the nominated point of discharge must be submitted for the approval of the Responsible Authority. The stormwater management plan must be prepared by a suitably qualified person and show details of the proposed stormwater works including all existing and proposed features that may have impact (including trees to be retained, crossings, services, fences, abutting buildings, existing boundary levels etc). All works must be undertaken in accordance with the approved stormwater management plan.
- 13. Stormwater works must be provided on the subject land so as to prevent overflows onto adjacent properties.

Protection of vegetation to be retained

14. Before works start, a plan identifying all native vegetation to be retained and describing the measures to be used to protect the identified vegetation during construction, must be approved and endorsed by the responsible authority.

Notification of permit conditions

15. Before works start, the permit holder must advise all persons undertaking the vegetation removal or works on site of all relevant permit conditions and associated statutory requirements or approvals.

Native vegetation offsets - Clause 52.17

16. Before any native vegetation is removed, to offset the removal of [0.031] hectares of native vegetation and [0] large tree/s, the permit holder must secure a native vegetation offset in accordance with the Guidelines for the removal, destruction or lopping of native vegetation (DELWP 2017). The offset requirement is defined in Native Vegetation Removal Report ID specified below:



- a. A general offset of [0.008] general habitat units:
 - i. located within the Port Phillip and Westernport CMA boundary or the Cardinia Shire municipal district
 - ii. with a minimum strategic biodiversity score of at least [0.632]
 - lii. and [0] large tree/s
- b. Evidence that the required offset [for the development] has been secured must be provided to the satisfaction of the Responsible Authority. This evidence is one or both of the following:
 - i. an established first party offset site including a security agreement signed by both parties, and a management plan detailing the 10-year management actions and ongoing management of the site. The applicant must provide the annual offset site report to the Responsible Authority by the anniversary date of the execution of the offset security agreement, for a period of 10 consecutive years. After the tenth year, the landowner must provide a report at the reasonable request of a statutory authority.

AND/OR

- ii. credit extract(s) allocated to the permit from the Native Vegetation Credit Register. A copy of the offset evidence will be endorsed by the Responsible Authority and form part of this permit.
- c. Within 30 days of endorsement of the offset evidence by the Responsible Authority, a copy of the endorsed offset evidence must be provided to the Department of Energy, Environment and Climate Action.

Capacity

17. At any time no more than 120 persons may be present on the land. The responsible authority may consent in writing to vary this requirement.

Site Management

18. Earthworks must be undertaken in a manner that minimises soil erosion. Exposed areas of soil must be stabilised to prevent soil erosion. The time for which soil remains exposed and unestablished must be minimised to the satisfaction of the Responsible Authority.

Wastewater

19. Before the use commences, all sewage from the proposed development must be discharged into a new, EPA approved, on-site wastewater treatment system as described in the Land Capability Assessment Report prepared by [R H Krainz – Eco Vision Australia, 11BO24 LCA COM on March 7th, 2024, to the satisfaction of the Responsible Authority.

Expiry

- 20. This permit will expire if one of the following circumstances applies:
 - a. The development is not started within 2 years of the issued date of this permit.
 - b. The development is not completed within 4 years of the issued date of this permit.
 - c. The use does not start within 2 years of completion of the development.

In accordance with Section 69 of the *Planning and Environment Act 1987*, an application may be submitted to the Responsible Authority for an extension of the periods referred to in this condition.

Notes



- Approval to install or alter an onsite wastewater treatment system must also be obtained from Council's Health Department.
- Site management and works must be in accordance with DEECA landowner consents issued on 21 March 2024 and 6 August 2024.

AND

That Council authorise the Manager Planning and Design and Coordinator Statutory Planning to instruct Council's Statutory Planners and/ or Council's Solicitors on any future application for review at the Victorian Civil and Administrative Tribunal.

Attachments

- 1. T230547- Locality Map [**5.2.1** 1 page]
- 2. T230547 Officer Report [**5.2.2** 31 pages]
- 3. T230547 Development plans [**5.2.3** 3 pages]
- 4. CONFIDENTIAL REDACTED T230547- Compiled objections [5.2.4 3 pages]

Application Details

APPLICATION NO.:	T230547			
APPLICANT:	Cardinia Shire Council			
LAND:	Allotment 12H, Parish of Bunyip, Garfield North Road, Garfield North VIC 3814			
PROPOSAL:	Use of the land for a hall and native vegetation removal			
PLANNING CONTROLS:	Zoning: Public Conservation and Resource Zone (PCRZ) Green Wedge Zone Schedule 1 (GWZ1) Overlays: Environmental Significance Overlay - Schedule 1 (ESO1) Land Subject to Inundation Overlay (LSIO)			
NOTIFICATION & OBJECTIONS:	The application has been advertised pursuant to Section 52 of the <i>Planning and Environment Act 1987</i> , by: Sending notices to the owners and occupiers of adjoining land and placing a sign on site. 3 objections were received on grounds of: Increased fire risk Amenity concerns Traffic Security concerns Cost, transparency and lack of demand for proposal			
KEY PLANNING CONSIDERATIONS:	Native vegetation removalBushfire assessment			



	 Carparking & access DEECA and Melbourne Water approvals Consent from public land manager Permit triggers limited to use and native vegetation. Exemptions under PCRZ and for building & works under Clause 52.31
REASON FOR MEETING:	An application lodged by Cardinia Shire Council or on behalf of Cardinia Shire Council.
RECOMMENDATION:	Notice of Decision to Grant a Permit

Executive Summary

The purpose of this report is to consider an application for use of the land for a hall and native vegetation removal as follows:

- 100sqm hall for group gatherings and activities
- Meeting room/office space capable of accommodating up to 10 people- 22.4sgm
- Communal kitchen facility 22.4sqm
- Five (5) separated, unisex toilets (including one fully accessible unisex facility and one ambulant accessible facility).
- 36 gravel (unsealed) carparking spaces (dimensioned 2.6m wide x 4.9m length) which meets the statutory requirement for a place of assembly.
- A total of eight trees for removal is sought, although only removal of 4 of the trees require planning permission.
- Site is zoned Public Conservation and Resource Zone and Green Wedge Zone.

The proposed community hall is an agreement between the Department of Jobs, Precincts and Regions (on behalf of State of Victoria) and Cardinia Shire Council. It is anticipated that the new Garfield North multi-purpose hall will be used by existing groups/associations using the Cannibal Creek Reserve – among them, the Cannibal Creek Pony Club, Cannibal Creek Reserve Committee of Management, Cardinia Scouting Association, Bunyip Bushfire Community Recovery Committee and West Gippsland Quarter Horse Association.

The funding application was made under Cardinia Shire Council Project Management Framework with the planning permit lodged by the project management team. The planning department is satisfied the proposal meets all requirements under the *Planning and Environment Act 1987* and there are no conflicts.

Council's planning department is satisfied that the proposal meets the hall definition as it is being provided by Local Government for community use, with the hall incorporating both a meeting room and social room. The proposal is supported by the public land manager, external statutory authorities, internal referral teams and a number of associations that currently use the site.

The proposal has been assessed against and is consistent with both relevant State and Local Planning Policy framework, the purpose of the Green Wedge Zone Schedule 1 (GWZ1), the Environmental Significance Overlay - Schedule 1 (ESO1) and the Land Subject to Inundation Overlay (LSIO). All matters pursuant to Clause 67 of the *Planning & Environment Act* 1987 have been considered.



Resolution

Moved Cr Graeme Moore, seconded Cr Collin Ross.

That Council resolve to issue a Notice of Decision to Grant a Permit for Planning Permit Application T230547 for Use of the land for a hall and native vegetation removal subject to the following conditions:

Compliance with documents approved under this permit

1. At all times what the permit allows must be carried out in accordance with the requirements of any document approved under this permit to the satisfaction of the responsible authority.

Amended Plans

- 2. Before the use or development starts, plans must be approved and endorsed by the responsible authority. The plans must:
 - a. be prepared to the satisfaction of the responsible authority
 - b. be drawn to scale with dimensions
 - c. submitted in electronic form
 - d. be generally in accordance with the plans forming part of the application and identified as [TP001, revision 03, Hearn Architects dated August 2024], but amended to show the following details:
 - i. Hall building length and width dimensioned
 - ii. Directional and parking signage in accordance with conditions 8 and 9.
 - iii. Width of accessible parking space and loading area dimensioned

Layout not altered

3. The layout of the use and development must not be altered from the layout on the approved and endorsed plans without the written consent of the responsible authority.

Visual amenity

4. The exterior colour and cladding of the development must not result in any adverse visual impact on the environment of the area and all external cladding and trim of the development must be of a non-reflective nature in accordance with the endorsed plans.

Car park construction

- 5. Before the use is commenced, all proposed areas set aside on the approved plan/s for access, circulation and car parking as shown on the approved plans must be surfaced with crushed rock or other approved all weather surfacing material, of adequate depth, drained and the parking areas delineated to the satisfaction of the Responsible Authority.
 - Once constructed, the area must be maintained to the satisfaction of the Responsible Authority.
- 6. The dimensions and layout of the proposed car park must comply with the requirements of Clause 52.06 of the Cardinia Planning Scheme.
- 7. The surface of the DDA space should not exceed a grade of 1:40 in all directions as per AS2890.6

Parking and direction signage

8. Before the use commences, signs to the satisfaction of the Responsible Authority must be provided directing drivers to the areas set aside for car parking and must be located and maintained to the satisfaction of the Responsible Authority. The area of each sign



- must not exceed 0.3 square metres. Car parking signage must be placed at the respective ends of car spaces 3, 10, 11, 15 16 and 36.
- 9. Before the use commences, directional signs, not more than 0.3 m² in area, must be provided at access points to clearly indicate the direction of traffic movement and location of parking areas. One directional sign is to be positioned where the gravel track diverges.

Stormwater management

- 10. Sediment control measures must be undertaken during construction to the satisfaction of the Responsible Authority to ensure that the development subject land is adequately managed in such a way that no mud, dirt, sand, soil, clay or stones are washed into or allowed to enter the stormwater drainage system.
- 11. All stormwater must be conveyed by means of drains to satisfactory points or areas of discharge approved by the Responsible Authority, so that it will have no detrimental effect on the environment or adjoining property owners.
- 12. Before the development starts, a stormwater management plan showing the stormwater works to the nominated point of discharge must be submitted for the approval of the Responsible Authority. The stormwater management plan must be prepared by a suitably qualified person and show details of the proposed stormwater works including all existing and proposed features that may have impact (including trees to be retained, crossings, services, fences, abutting buildings, existing boundary levels etc). All works must be undertaken in accordance with the approved stormwater management plan.
- 13. Stormwater works must be provided on the subject land so as to prevent overflows onto adjacent properties.

Protection of vegetation to be retained

14. Before works start, a plan identifying all native vegetation to be retained and describing the measures to be used to protect the identified vegetation during construction, must be approved and endorsed by the responsible authority.

Notification of permit conditions

15. Before works start, the permit holder must advise all persons undertaking the vegetation removal or works on site of all relevant permit conditions and associated statutory requirements or approvals.

Native vegetation offsets - Clause 52.17

- 16. Before any native vegetation is removed, to offset the removal of [0.031] hectares of native vegetation and [0] large tree/s, the permit holder must secure a native vegetation offset in accordance with the Guidelines for the removal, destruction or lopping of native vegetation (DELWP 2017). The offset requirement is defined in Native Vegetation Removal Report ID specified below:
 - b. A general offset of [0.008] general habitat units:
 - i. located within the Port Phillip and Westernport CMA boundary or the Cardinia Shire municipal district
 - ii. with a minimum strategic biodiversity score of at least [0.632]
 - lii. and [0] large tree/s
 - b. Evidence that the required offset [for the development] has been secured must be provided to the satisfaction of the Responsible Authority. This evidence is one or both of the following:
 - i. an established first party offset site including a security agreement signed by both parties, and a management plan detailing the 10-year management



actions and ongoing management of the site. The applicant must provide the annual offset site report to the Responsible Authority by the anniversary date of the execution of the offset security agreement, for a period of 10 consecutive years. After the tenth year, the landowner must provide a report at the reasonable request of a statutory authority.

AND/OR

- ii. credit extract(s) allocated to the permit from the Native Vegetation Credit Register. A copy of the offset evidence will be endorsed by the Responsible Authority and form part of this permit.
- c. Within 30 days of endorsement of the offset evidence by the Responsible Authority, a copy of the endorsed offset evidence must be provided to the Department of Energy, Environment and Climate Action.

Capacity

17. At any time no more than 120 persons may be present on the land. The responsible authority may consent in writing to vary this requirement.

Site Management

18. Earthworks must be undertaken in a manner that minimises soil erosion. Exposed areas of soil must be stabilised to prevent soil erosion. The time for which soil remains exposed and unestablished must be minimised to the satisfaction of the Responsible Authority.

Wastewater

19. Before the use commences, all sewage from the proposed development must be discharged into a new, EPA approved, on-site wastewater treatment system as described in the Land Capability Assessment Report prepared by [R H Krainz – Eco Vision Australia, 11B024 LCA COM on March 7th, 2024, to the satisfaction of the Responsible Authority.

Expiry

- 20. This permit will expire if one of the following circumstances applies:
 - a. The development is not started within 2 years of the issued date of this permit.
 - b. The development is not completed within 4 years of the issued date of this permit.
 - c. The use does not start within 2 years of completion of the development.

In accordance with Section 69 of the *Planning and Environment Act 1987*, an application may be submitted to the Responsible Authority for an extension of the periods referred to in this condition.

Notes

- Approval to install or alter an onsite wastewater treatment system must also be obtained from Council's Health Department.
- Site management and works must be in accordance with DEECA landowner consents issued on 21 March 2024 and 6 August 2024.

AND

That Council authorise the Manager Planning and Design and Coordinator Statutory Planning to instruct Council's Statutory Planners and/ or Council's Solicitors on any future application for review at the Victorian Civil and Administrative Tribunal.





For: Cr Brett Owen, Cr Carol Ryan, Cr Collin Ross, Cr Graeme Moore, Cr Jack Kowarzik, Cr Jeff Springfield, Cr Kaye Cameron, Cr Stephanie Davies and Cr Tammy Radford Against: Nil

Carried



5.3 Planning Matters Dealt with by Officers Under Delegated Authority - September 2024

Responsible GM: Michael Casey
Author: Jason Gilbert

Recommendation(s)

That Council note the 'Planning Matters Dealt with by Officers Under Delegated Authority – September 2024' report.

Executive Summary

The following matters have been dealt with under delegated powers since the last report to Council.

Relevance to Council Plan

5.1 We practise responsible leadership

5.1.1 Build trust through meaningful community engagement and transparent decision-making.

Planning Matters Report

The below is for the period between 5 July 2024 and 8 August 2024.



Beacon Hills Ward

Permit Number	Address	Proposal	Decision	Lodged	Decision Date
T240237	250 Brown Road, Pakenham VIC 3810	Buildings and works (Construction of a shed)	Issued	24/05/2024	8/07/2024
T230558	Shop 6/55 Old Princes Highway, Beaconsfield VIC 3807	Sale and Consumption of Liquor and a Reduction of Car Parking Requirements (Associated with an Existing Restaurant)	Issued	2/11/2023	11/07/2024
T240277	6 Ann Street, Beaconsfield VIC 3807	Subdivision of land into three (3) lots	Issued	19/06/2024	15/07/2024
T220626 - 1	20 Funnell Road, Beaconsfield Upper VIC 3808	Development of land for a replacement dwelling and associated works	Issued	20/03/2024	24/07/2024
T220602	1 O'Neil Road, Beaconsfield VIC 3807	Removal of Reserve Status from Reserve No. 1 and Part Removal of Easements (E-4) on PS415795S and Creation of Road Reserve	Issued	7/09/2022	26/07/2024
T240318	23 Brennan Avenue, Beaconsfield Upper VIC 3808	Buildings and Works (Extension to an Existing Dwelling for a Carport and Verandah)	Issued	8/07/2024	31/07/2024
T210892	156 Payne Road, Beaconsfield VIC 3807	Buildings and works associated with an extension to the existing dwelling	Issued	27/11/2021	5/08/2024



Bunyip Ward

Permit Number	Address	Proposal	Decision	Lodged	Decision Date
T220286	1550 Princes Highway, Nar Nar Goon VIC 3812	Subdivision of land (including boundary re- alignment)	Issued	20/04/2022	11/07/2024
T230660	100 Appleton Boulevard, Nar Nar Goon North VIC 3812	Subdivision of the land and creation of restrictions	Issued	22/12/2023	11/07/2024
T240073	80 Croft Road, Nar Nar Goon North VIC 3812	Buildings and Works (Construction of a Garage)	Issued	26/02/2024	15/07/2024
T240275	2 Henry Road, Bunyip VIC 3815	Buildings and works (Construction of a carport)	Issued	19/06/2024	18/07/2024
T230506	27-28 Main Street, Bunyip VIC 3815	Buildings and Works (External Alterations of a Heritage Building and Construction of a Disabled Access Ramp) and a Waiver of Car Parking Requirements (Associated with a Medical Centre)	Issued	16/10/2023	19/07/2024
T230613	9 Broadhurst Road, Pakenham VIC 3810	Subdivision of the land into two (2) lots and the development of the land for a second dwelling	Issued	6/12/2023	22/07/2024
T230610	15 Sanders Road, Garfield North VIC 3814	Use and Development of Land for a Dwelling and associated Works (Earthworks)	Issued	29/11/2023	5/08/2024
T240331	33 Peet Street, Pakenham VIC 3810	Subdivision of the land into two (2) lots	Issued	17/07/2024	5/08/2024
T240118	8 Agnoleto Court, Bunyip VIC 3815	Buildings and Works (Construction of a Shed)	Issued	18/03/2024	8/08/2024
T240153	21 High Street, Bunyip VIC 3815	Demolition and Building and Works (Demolition of Existing Stairs and Balustrade, and Construction of a Disabled Access Ramp & Shed) Associated with an Existing Postal Agency	Issued	3/04/2024	8/08/2024



Central Ward

Permit Number	Address	Proposal	Decision	Lodged	Decision Date
T240148	16 Spinebill Court, Pakenham VIC 3810	Use of the land for the purpose of domestic animal husbandry (cat breeding)	Issued	2/04/2024	9/07/2024



Henty Ward

Permit Number	Address	Proposal	Decision	Lodged	Decision Date
T240125	170 Princes Highway, Pakenham VIC 3810	Subdivision of Land into Twelve (12) Lots	Issued	19/03/2024	5/07/2024
T230580	21 Henty Street, Pakenham VIC 3810	Subdivision of Land into Six(6) Lots, to be generally in accordance with the approved Development Permit.	Issued	22/11/2023	8/07/2024
T230565	21 James Street, Pakenham VIC 3810	Use of Land for a Beauty Salon, Works (Construction of Car Parking Areas), Construction and Display of Signage (Business Identification) & Removal of One Tree	Issued	10/11/2023	12/07/2024
T240133	4 Malcolm Court, Pakenham VIC 3810	Subdivision of Land into Two (2) Lots	Issued	20/03/2024	30/07/2024



Officer Ward

Permit Number	Address	Proposal	Decision	Lodged	Decision Date
T240146	Princes Highway, Officer VIC 3809	Removal of existing waterbodies and associated works	Issued	2/04/2024	9/07/2024
T240321	250 Princes Highway, Officer VIC 3809	Demolition of a building (outbuilding and water tanks) in a heritage overlay	Issued	8/07/2024	12/07/2024
T220210 - 2	31 Tivendale Road, Officer VIC 3809	Use and development of a child care centre and display of signage	Issued	28/06/2024	25/07/2024
T220332	41 Bayview Road, Officer VIC 3809	Subdivision of land and creation of easements and restrictions	Issued	17/05/2022	1/08/2024



Pakenham Hills Ward

Permit Number	Address	Proposal	Decision	Lodged	Decision Date
T230573	1365 Princes Highway, Pakenham VIC 3810	Buildings and Works, Construction and Display of Signage and Alteration of Access to a Road in a Transport Zone 2	Issued	13/11/2023	12/07/2024
T220295 - 1	30 Blessing Rise, Pakenham VIC 3810	Development of the land for a dwelling, fence and associated works	Refused	6/07/2023	22/07/2024
T240152	7 Allan Close, Pakenham VIC 3810	Subdivision of land into two (2) lots	Issued	3/04/2024	1/08/2024



Ranges Ward

Permit Number	Address	Proposal	Decision	Lodged	Decision Date
T230561	335 Evans Road, Cockatoo VIC 3781	Buildings and works associated with a dwelling extension.	Issued	9/11/2023	16/07/2024
T240187	9 Stringybark Road, Cockatoo VIC 3781	Buildings and works associated with an extension to the existing dwelling	Issued	26/04/2024	22/07/2024



Toomuc Ward

Permit Number	Address	Proposal	Decision	Lodged	Decision Date
T230107 - 1	151 Mulcahy Road, Pakenham VIC 3810	To allow for the subdivision to be undertaken in two stages and to delete the conditions in relation to the construction of a footpath and a public open space contribution.	Issued	4/03/2024	12/07/2024
T240241	1 Majella Road, Officer VIC 3809	Buildings and works (dwelling) within the Significant Landscape Overlay - Schedule 6	Issued	29/05/2024	18/07/2024
T240300	55 Peck Road, Pakenham VIC 3810	Removal of an easement	Issued	27/06/2024	8/08/2024



Westernport Ward

Permit Number	Address	Proposal	Decision	Lodged	Decision Date
T240159	70-80 Bald Hill Road, Pakenham VIC 3810	Buildings and Works (Construction of Three Silos)	Issued	3/04/2024	5/07/2024
T240292	31 Diamond Drive, Koo Wee Rup VIC 3981	Buildings and works to construct a verandah	Issued	24/06/2024	8/07/2024
T230492	21-23 Sette Circuit, Pakenham VIC 3810	Subdivide of land into five (5) lots.	Issued	10/10/2023	9/07/2024
T230633	1285 Caldermeade Road, Catani VIC 3981	Building and works for an agricultural shed	Issued	18/12/2023	9/07/2024
T230574	200 Bladens Road, Koo Wee Rup VIC 3981	Use of the land for Domestic Animal Boarding (Cattery) and the display of Business Identification Signage	Issued	16/11/2023	15/07/2024
T230361	365 Eleven Mile Road, Cora Lynn VIC 3814	Development of the land for an agricultural building associated with Crop Raising	Issued	21/07/2023	23/07/2024
T210184 - 2	295 Cardinia Road, Officer South VIC 3809	Section 72 Amendment (Changes to Permit Conditions) - Subdivision of land, buildings and works and removal of existing waterbodies	Issued	19/03/2024	25/07/2024
T240261	145 Linehams Road, Catani VIC 3981	Buildings and works (Construction of a verandah)	Issued	13/06/2024	31/07/2024
T240267	9 Exchange Drive, Pakenham VIC 3810	Buildings and Works (Construction of a Warehouse)	Issued	17/06/2024	31/07/2024
T240315	7 Exchange Drive, Pakenham VIC 3810	Subdivision of the land into two (2) lots	Issued	4/07/2024	6/08/2024

Resolution

Moved Cr Jeff Springfield, seconded Cr Carol Ryan.

That Council note the 'Planning Matters Dealt with by Officers Under Delegated Authority – September 2024' report.

For: Cr Brett Owen, Cr Carol Ryan, Cr Collin Ross, Cr Graeme Moore, Cr Jack Kowarzik, Cr Jeff Springfield, Cr Kaye Cameron, Cr Stephanie Davies and Cr Tammy Radford Against: Nil

Carried



5.4 Planning Matters VCAT Report - September 2024

Responsible GM: Michael Casey **Author:** Jason Gilbert

Recommendation(s)

That Council note the 'Planning Matters VCAT Report - September 2024' report.

Executive Summary

The following list is presented to keep Council informed of applications that are currently the subject of appeals proceedings and recent decisions from the Victorian Civil and Administrative Tribunal (VCAT). This list is current as of 8 August 2024.

Relevance to Council Plan

5.1 We practise responsible leadership

5.1.1 Build trust through meaningful community engagement and transparent decision-making.

Matters Recently Lodged at VCAT

Hearing Date	App. No.	Address	Proposal	Council Decision	Appealed By
TBD	T230342	565 Murray Road, Vervale	Use of the land for Rural Industry (mud brick manufacturing)	Notice of Decision to Grant a Permit	Objector
TBD	T230499	1 Outlook Road, Emerald	Buildings and Works (Construction of a Garage and Earthworks) and Vegetation Removal	FTD (Refusal)	Applicant

^{*}FTD denotes an application for review of Council's failure to issue a decision within the prescribed timeframe.



Matters Currently the Subject of VCAT Appeal

Hearing Date	App. No.	Address	Proposal	Council Decision	Appealed By
TBD	N/A	67 Officer South Road, Officer	N/A – Application for declaration in relation to the Officer Major Activity Centre Urban Design Framework	UDF adopted	Applicant
8-9/07/2024	T110588	270 Cardinia Road, Officer South	Application under Section 149(1)(a) - interpretation of a permit condition / section 173 agreement	N/A	Applicant
18/03/2024	T220194	20 - 32 Station Street Pakenham	Use of the land for an education centre (adult employment training)	Permit	Applicant
14/05/2024	T220375	4915 South Gippsland Highway, Lang Lang	Subdivision of land into two (2) lots (boundary realignment)	Refusal	Applicant
22- 25/06/2024	T220569	195 Dore Road Pakenham	Use and Development of Land for a Place of Worship and Vegetation Removal	Refusal	Applicant



Matters Recently Decided at VCAT

No matters recently decided at VCAT.

Resolution

Moved Cr Tammy Radford, seconded Cr Collin Ross.

That Council note the 'Planning Matters VCAT Report - September 2024' report.

For: Cr Brett Owen, Cr Carol Ryan, Cr Collin Ross, Cr Graeme Moore, Cr Jack Kowarzik, Cr Jeff Springfield, Cr Kaye Cameron, Cr Stephanie Davies and Cr Tammy Radford Against: Nil

Carried



5.5 Planning Scheme Amendment Activity Report - September 2024

Responsible GM: Michael Casey **Author:** Marcelle Bell

Recommendation(s)

That Council note the 'Planning Scheme Amendment Activity Report - September 2024'.

Executive Summary

The report provides an update on the status of active planning scheme amendments and planning scheme amendment requests received.

Relevance to Council Plan

5.1 We practise responsible leadership

5.1.1 Build trust through meaningful community engagement and transparent decision-making.

Status of Active Amendments

The following table provides details relating to planning scheme amendments that are currently being processed. This list is current as of 9 August 2024





A/No.	Proponent	Address	Purpose	Exhibition Start	Exhibition End	Status
C265	Cardinia Shire Council	Pakenham South Employment Precinct	Incorporate the Pakenham South Employment Precinct Structure Plan into the Cardinia Planning Scheme.	Thu 15/10/2020	Thu 26/11/2020	The Pakenham South Employment Precinct Structure Plan was adopted by Council on the 19 July 2021 and submitted to the Minister for Planning for approval. The Minister for Planning approved Pakenham South Employment Precinct Structure on 19 July 2024, and it was published in the Government Gazette on 1 August 2024. Please note the relationship with Amendment C273card (Infrastructure Contributions Plan).
C273	Cardinia Shire Council	Pakenham South Employment Precinct	Incorporate the Pakenham South Infrastructure Contributions Plan into the Cardinia Planning Scheme	N/A	N/A	The Pakenham South Employment Infrastructure Contributions Plan (ICP) was adopted by Council on the 15 May 2023 and submitted the amendment to the Minister for Planning for approval. The ICP applies a standard levy to collect a contribution for infrastructure and public land in accordance with Amendment C273card (Pakenham South Employment PSP). The Minister for Planning approved the Infrastructure Contributions Plan on the 30 July 2024, and it was published in the Government Gazette on 2 August 2024.
C274	Victorian Planning Authority (VPA)	Officer South Employment Precinct	Incorporate the Officer South Employment Precinct Structure Plan and Supplementary Infrastructure Contributions Plan into the Cardinia Planning Scheme	25/09/2023	27/10/2023	The Minister for Planning referred proposed Planning Scheme Amendment C274card and unresolved submissions to a VPA Projects Standing Advisory Committee. The Standing Advisory Committee Hearing was conducted between the 6 March to 19 April 2024. The release of the Standing Advisory Committee Panel report is outstanding.
C278	Cardinia Shire Council	Municipal wide	The amendment introduces a new Environmentally Sustainable Development (ESD) local policy (Clause 22.11) and makes associated changes to the Municipal Strategic Statement (MSS).	29/02/2024	08/04/2024	The public exhibition of proposed Planning Scheme Amendment C278card closed on the 8 April 2024. Council received five submissions to the proposed Amendment C278card. On the 17 June 2024 Council considered submissions made to C278card and endorsed referring the submissions to a Planning Panel appointed by the Minister for Planning. A Planning Panel Directions Hearing was held on Monday 22 July 2024 and a Planning Panel Hearing date is scheduled for 26 August 2024





A/No.	Proponent	Address	Purpose	Exhibition Start	Exhibition End	Status
C282	James Hicks Pottery Pty Ltd	Lot AA PS814723 Cotswold Crescent, Officer	The amendment under Section 96A of the Planning and Environment Act 1987 amends the Schedule to the Heritage Overlay (Cl 43.01) to allow Council to consider a prohibited use under the Heritage Overlay (H0104) for an office.	To be determined	To be determined	Council is reviewing information received from the Applicant before progressing proposed Amendment C282card.

Resolution

Moved Cr Jeff Springfield, seconded Cr Graeme Moore.

That Council note the 'Planning Scheme Amendment Activity Report - September 2024'.

For: Cr Brett Owen, Cr Carol Ryan, Cr Collin Ross, Cr Graeme Moore, Cr Jack Kowarzik, Cr Jeff Springfield, Cr Kaye Cameron, Cr Stephanie Davies and Cr Tammy Radford

Against: Nil

Carried



6	M	eeting	CI	losure
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Chairman

Meeting closed at 7:45pm.	
Minutes confirmed	